MEETING MINUTES

Riley-Purgatory-Bluff Creek Watershed District January 4, 2023, RPBCWD Board of Managers Regular Monthly Meeting

PRESENT:

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Managers:	Jill Crafton, Treasurer	
	Tom Duevel, incoming Vice Preside	ent
	Larry Koch, outgoing Vice Presiden	t
	Dorothy Pedersen, Secretary	
	David Ziegler, President	
Staff:	Zach Dickhausen, Water Resources	Technician II
	Liz Forbes, Grant Program Coordina	ator
	Terry Jeffery, District Administrator	
	Eleanor Mahon, Education and Outr	reach Coordinator
	Joshua Maxwell, Water Resources C	Coordinator
	Louis Smith, Attorney, Smith Partners	
	Scott Sobiech, Engineer, Barr Engineering Company	
Other Attendees:	Rod Fisher	Seth Loken
	Greg Hawks	Marilynn Torkelson, CAC
	Note: the Board meeting was held remotely via meeting platform Zoom because it was deemed not prudent to meet in person due to the COVID-19 pandemic.	
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1. Call to Order of Board of Managers Regular Monthly Meeting

President Ziegler called to order the Wednesday, January 4, 2023, Board of Managers Regular Meeting at 7:00 p.m. He stated the meeting is being held remotely via meeting platform Zoom due to an abundance of caution in response to the ongoing pandemic.

2. Approval of Agenda

Manager Koch requested removing from the Consent Agenda items 6e - Approve Permit #2022-4 5 053 Fox Ridge Development as Presented in the Proposed Board Action Section of the Permit 6 Review Report; 6g – Adopt Resolution 2023-12 Authorizing Payment on Payment Application 7 #6 for Rice Marsh Lake Water Quality Improvement Project; 6i – Adopt Resolution 23-003 8 Designating U.S. Bank as the Official Depository of District Funds, 6j - Adopt Resolution 23-9 004 Designating Depository for Permit Assurance Bonds, Letter of Credit, and Cash Escrows; 10 and 6k – Adopt Updated Resolution 22-092 Changing Task Order 40 to 42; 6l – Adopt 11 Resolution 23-014 Adopting Electronic-Signature Policy.

- 12 Manager Koch requested moving item 9A Larry Koch Memorandum Regarding HR to be
- discussed under item 7g Adopt Resolution 23-008 Authorizing the District Administrator to
 Solicit Proposals for Professional Services.
- 15 Manager Pedersen moved to accept the agenda as amended. Manager Koch seconded the motion.
- 16 Upon a roll call vote, the motion to adopt the agenda carried 5-0 as follows:
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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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3. Matters of General Public Interest

President Ziegler presented the procedure for raising Matters of General Public Interest.
 Mr. Rod Fisher of Eden Prairie introduced himself as the vice president of the newly formed
 Eden Prairie Duck Lake Association. He said the Association Board has representatives from all
 sides of Duck Lake, and the Association is excited about working with the District and its Board
 of Managers on improving the health of Duck Lake and the future of Duck Lake.

- Ms. Marilyn Torkelson of Eden Prairie said she read an article in the Audubon Society Magazine
 on the topic of the conundrum of road salt. She said she wonders where the District stands on
 these statements:
 - the U.S. EPA's chloride concentration threshold is twice as high as Canada; and,
 - a team of scientists has found that more than half of zooplankton populations died when chloride concentrations were at or below even the threshold set in Canada.
- 30 Ms. Torkelson asked if the District has its own chloride threshold and if the District is trying to
 31 keep lakes' and rivers' chloride concentrations at levels that will protect the zooplankton and
 32 other wildlife.
- President Ziegler said those are great questions and the District is very concerned with chloride
 levels. Mr. Maxwell said the District monitors salt concentration levels in the watershed's lakes,
 monthly in the summer. He described the District's three-year rotation schedule for monitoring
 lakes, noting the District samples the Riley chain for three years and then the Purgatory chain for
 three years. Mr. Maxwell talked about the testing the District does on a set of stormwater ponds
 near the Eden Prairie mall. He noted the chloride concentrations of those ponds is very high. He
 explained that staff maps its data against the Minnesota Pollution Control Agency's water quality

- standard for salt concentrations. Mr. Maxwell said most of the District's lakes are well below the
 MPCA standard, although during large melting events some of the smaller lakes approach the
 MPCA threshold. He said staff has seen that some of the District's shallow lakes, like Idlewild,
 have historically consistently not met the MPCA standard but in the past few years they have met
 the standard.
- 45 Ms. Torkelson asked how the MPCA standard compares to the U.S. EPA standard. Mr. Maxwell
 46 said he is not sure off the top of his head. Ms. Torkelson asked if citizen science volunteers could
 47 help with the chloride monitoring, using salt test kids. Administrator Jeffery said staff has
 48 discussed this idea and does not see why the District could not implement something like that.
- Mr. Maxwell mentioned the District assists the Metropolitan Council with its WOMP (Watershed
 Outlet Monitoring Program) stations. He explained there is a monitoring station at each end of
 Riley, Purgatory, and Bluff creeks. Mr. Maxwell reported the Metropolitan Council's long-term
 data analysis shows salt concentrations have increased in Riley Creek and Bluff Creek over time.
 He said he could share that Metropolitan Council report with the managers.
- 54 Manager Koch moved to refer this matter to staff to come back to the Board with their comments 55 on the issue, including pros, cons, and possible solutions, without spending an inordinate amount of time until the Board directs staff to put in substantial time. President Ziegler seconded the 56 57 motion. Manager Crafton said staff is already working on these issues and asked for clarification on what the motion is directing staff to do. Administrator Jeffery said a first step is staff could 58 59 bring a report to the managers about what programs exist within the District and that the District 60 is working on. Manager Koch amended his motion to include the description of work provided by 61 Administrator Jeffery. President Ziegler accepted the friendly amendment. Upon a roll call vote, 62 the motion carried 4-1 as follows:

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Manager	Action
Crafton	No
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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- 4. Reading and Approval of Meeting Minutes
 a. Approve Minutes of the December 7, 2022, Work Session and Regular Monthly Meeting of the RPBCWD Board of Managers
- 67 Manager Koch requested on line 89 after the reference to Zoom, to add "due to the68 continuing pandemic." He said on page 13, line 353, he is concerned that the Board makes

69 70 71	friendly amendments to the resolution but then the amended resolution isn't attached to the minutes. He suggested inserting a parenthetical statement (amended resolution attached hereto) and then attaching a copy of the amended resolution to the minutes.
72 73 74 75	Mr. Smith said the District wants to make sure there is an accurate record of resolutions as adopted, and he looks to Administrator Jeffery as to how those are kept and accessible. Mr. Smith said the key is to have a central place to keep the resolutions as they are adopted.
76 77	Manager Koch suggested putting this topic to the District Governance Committee for a recommendation to bring to the Board.
78 79	Administrator Jeffery suggested staff add a link to the online agenda, under the minutes item, and link the amended resolutions.
80 81	Manager Koch reiterated his suggestion that the Governance Committee discuss this topic and bring a recommendation to the Board.
82 83	Manage Koch said the minutes should not use contractions unless in a direct quote and noted on line 456 to replace "he'd" with "he would".
84 85 86	Manager Pedersen moved to accept the minutes of the December 7, 2022, RPBCWD Board of Managers Work Session and Regular Monthly Meeting as amended. Manager Koch seconded the motion.
87 88 89	Manager Duevel reminded the group of its discussion about having a statement of goals attached to the agenda items. Administrator Jeffery said staff is developing a cover memorandum that will go with each agenda item.
90	Upon a roll call vote, the motion carried 5-0 as follows:

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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5. Committee Report

a. Acceptance of the Citizens Advisory Committee Report and Minutes

Ms. Marilyn Torkelson reported the CAC met and unanimously passed one motion, which was in support of the discussion the Board of Managers had around the purchase of the

- 96 property on Duck Lake and near Frederick Miller Springs to protect those properties from
 97 development for water quality and wildlife benefits and opportunities to showcase best
 98 management practices and education the public on water quality issues. She said she
 99 though staff was going to report on staff's inquiries about the properties.
- 100Administrator Jeffery said he has been reaching out about grants and has contacted the101Minnesota Land Trust. He said he is looking for a real estate agent to talk with, and he102would like to bring information to the Board at its February workshop. Manager Pedersen103suggested Administrator Jeffery contact Julie Moore.
- 104Manager Koch suggested Administrator Jeffery reach out to the Izaak Walton League and105the National Conservation Alliance (NCA) and Manager Koch will provide Administrator106Jeffery will NCA contact information.
- **107** Manager Koch moved to accept the Citizens Advisory Committee report and minutes.
- 108President Ziegler seconded the motion. Upon a roll call vote, the motion carried 5-0 as109follows:

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

- b. Confirm Board Representative for January 16, 2023, CAC Meeting
- 112Manager Pedersen volunteered to be the Board representative at the CAC's January 16th113meeting.

114 c. Accept Personnel Committee Report and Minutes [no meeting held]

115 [No discussion.]

116 d. Accept Governance Committee Report and Minutes

- 117Manager Koch stated there are some proposed changes to the Governance Manual being118discussed by the Committee and a copy of those proposed changes are in the Board's119meeting packet. He said he thinks the proposed changes should be discussed at an120upcoming Board workshop. Manager Koch moved to accept the Governance Committee121report and draft minutes. Manager Pedersen seconded the motion. Upon a roll call vote,122the motion carried 5-0 as follows:
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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

6. Consent Agenda

125	President Ziegler listed the items that remain on the Consent Agenda, including 6a – Adopt
126	Resolution 23-001 to approve consent agenda; 6b – Accept December staff report; 6c –
127	Accept December engineer's report; 6d – Accept December construction inspection memo;
128	6f – Approve Permit #2022-060 Groveland Elementary as presented in the proposed Board
129	action section of the permit review report; 6h - Adopt Resolution 23-002 adopting the
130	official publications of the District. Manager Koch moved to adopt Resolution 23-001to
131	adopt the Consent Agenda as drafted with the revision to include the items President Ziegler
132	just listed as being on the Consent Agenda and to accept the reports listed and adopt the
133	resolutions included on the Consent Agenda. Manager Pedersen seconded the motion. Upon
134	a roll call vote, the motion carried 5-0 as follows:

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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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7. Action Items

a. Items Pulled from Consent Agenda

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i. Approve Permit 2022-053 Fox Ridge Development as Presented in the Board Action Section of the Permit Review Report

140 141 142 143	Manager Koch asked staff to direct him to any diagram showing the changes proposed for the property and said he would like to better understand if there are water retention requirements and if the storm sewer drains into Lotus Lake and information on any treatment or pretreatment that will be required.
144 145 146 147 148 149 150 151 152 153 154 155 156	Mr. Sobiech said rip rap is proposed for the project for the outfall of the discharge into Lotus Lake and the rip rap detail is shown on sheet 3 in the PDF file in the meeting packet. He described the proposed project and the BMPs. Manager Koch asked if the District requires any financial security to make sure the underground BMPs are maintained or cleaned out. Mr. Sobiech said prior to a permit being released and before construction can start, the applicant is required to record on each of these lots an operation and maintenance declaration that details the maintenance that is required as well as the annual reporting required. He said there is a required financial assurance for this project in the amount of \$247,780, which will be held by the District until the site is fully stabilized and BMPs are shown to be functioning. He said there is no financial assurance required in the District's regulatory program for future maintenance for this project or for any private property.
150 157 158 159 160 161 162	Manager Pedersen moved to approve Permit 2022-053 Fox Ridge Development. Manager Crafton seconded the motion. Manager Koch amended the motion to adopt the resolution set forth in the report provided to the managers. Manager Pedersen and Manager Crafton accepted the friendly amendment. Upon a roll call vote, the motion carried 5-0 as follows:

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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ii. Adopt Resolution 2023-12 Authorizing Payment on Payment Application #6 for Rice Marsh Lake Water Quality Improvement Project

Manager Koch said he understands the project has a shrub remaining to be planted and he believes the District should hold payment until the last shrub is

171 172 173 174 175 176 177 178	planted. Mr. Sobiech detailed the project cost for the total number of shrubs, which is \$574, and he explained the District Engineer recommends payment of sixth sevenths of that cost, not payment for all seven. Mr. Sobiech noted approximately \$10,000 remains in the contract. Manager Koch asked why the District is not continuing its retainage. Mr. Sobiech explained the project is substantially complete, so the District is required by law to release the retainage. He said the District is able to hold the \$500 because paperwork remains to be provided to the District at final closeout.
179 180	Manager Crafton moved to approve Resolution 2023-12. Manager Duevel seconded the motion.
181 182 183 184	Manager Koch commented he would like to see for these type of payment requests staff document in a memo the project's payment and for the memo to flesh out the full extent of the project, including change orders, other work left to be done, and a reminder of why the District is not withholding funds.
185	Upon a roll call vote, the motion carried 5-0 as follows:

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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iii. Adopt Resolution 23-003 Designating U.S. Bank as the Official Depository of District Funds

Manager Koch moved to adopt resolution 23-003 with the amendments: "Manager Koch offered in the adoption of the following resolution and moved toward adoption", and insert "which motion was" seconded by whoever, and in the paragraph that starts with "and" to replace the word "affirm" with "direct" and then "investment services shall be provided by the 4M Fund." Mr. Smith said he has no problem with replacing the word "affirm" with "direct." Manager Pedersen seconded the motion.

- Upon a roll call vote, the motion carried 5-0 as follows:
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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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iv. Adopt Resolution 23-004 Designating Depository for Permit Assurance Bonds, Letter of Credit, and Cash Escrows

Manager Koch moved to adopt Resolution 23-004 as presented with the change to insert in the first line after the word adoption "which motion was" to have proper grammar. Manager Pedersen seconded the motion. <u>Upon a roll call vote,</u> the motion carried 5-0 as follows:

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

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Manager Koch noted a typo and moved to adopt Resolution 22-092 as presented with the change to the second line of the Now therefore paragraph to reference Task Order 42 instead of Task Order 40. Administrator Jeffery agreed with that

Task Order 42 instead of Task Order 40. Administrator Jeffery agreed with that change. Manager Pedersen seconded the motion. <u>Upon a roll call vote, the motion carried 5-0 as follows:</u>

Adopt Updated Resolution 22-092 Changing Task Order 40 to 42

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Manager	Action
Crafton	Yes
Duevel	Yes

Koch	Yes
Pedersen	Yes
Ziegler	Yes

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217	vi. Adopt Resolution 23-014 Adopting Electronic-Signature Policy
218 219	Administrator Jeffery said this resolution was prepared by Smith Partners for the Board to adopt, by Resolution, the District's electronic signature policy.
220 221 222 223 224 225	Manager Koch raised his concern about the language "digitally authenticated signatures." He said he does not know what that means and in his experience those are different than an image of a handwritten signature. Manager Koch moved to refer this topic back to staff and legal counsel with the direction to review that requirement for digitally authenticated signatures because he thinks it requires more than the District wants to require.
226 227 228	Mr. Smith said his understanding is the District is operating in a way that the District does not accept contracts that are PDFs of signatures and instead the District requires the authentication system.
229 230 231 232	Manager Koch said nothing he read in the statute said the District has to adopt a policy, so the District has time to review the document and make sure the District is not eliminating the ability to do something its want regarding electronic documents and electronic signatures.
233	The motion died due to a lack of a second.
234 235 236 237 238 239	Manager Pedersen moved to adopt Resolution 23-014 as written. Manager Crafton seconded the motion. Manager Koch commented he does not think this resolution is a best management practice and thinks it would be a mistake to approve the resolution as written. <u>Upon a roll call vote, the motion carried 4-1 as follows:</u>

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

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241	b. Accept November Treasurer's Report
242	Manager Crafton moved to accept the November Treasurer's Report. Manager Pedersen
243	seconded the motion.
244	Manager Koch raised his concerns about items notated to have been paid in November
245	2022 that are 2023 expenses. He asked why the Lake Riley alum treatment budget is at
246	149%. Administrator Jeffery said he will need to look at that item in more detail and get
247	back to the managers. Manager Koch said on page 4 under the Hennepin County
248	Chloride Initiative, the item has a total lifetime budget of \$120,800 and total costs to
249	date of \$133,000. He asked where the rest of the money comes from. Administrator
250	Jeffery said it will come from partner funds. Manager Koch said the numbers for this
251	item and the Lake Riley alum treatment do not make sense and should be reviewed.
252	Manager Koch asked what funds are due from other governments, reflected on page 5.
253	Administrator Jeffery said that information should be in the internal report and he will
254	verify with the accountant. Manager Koch asked for details about unearned revenue.
255	Manager Crafton did not have those details on hand. Manager Koch asked why his per
256	diem is not listed in the report and asked Administrator Jeffery and Manager Crafton to
257	look into it and report back to him.
258	Upon a roll call vote, the motion carried 4, 1 as follows:

Upon a roll call vote, the motion carried 4-1 as follows:

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

c. Adopt Resolution 23-005 to Approve Paying of the Bills

Manager Crafton moved to pay the bills. Manager Pedersen seconded the motion. <u>Upon</u> <u>a roll call vote, the motion carried 4-1 as follows:</u>

Manager	Action
Crafton	Yes
Duevel	Yes

Koch	No
Pedersen	Yes
Ziegler	Yes

d. Adopt Resolution 23-006 Election of Officers

Manager Koch moved to adopt the motion by unanimous consent to elect the people currently holding office to the same office for the upcoming year. Manager Crafton said she would like to nominate another person for vice president. The motion died due to lack of a second.

i. **President**

Manager Pedersen moved to elect David Ziegler as president. Manager Crafton seconded the motion. Manager Koch said Roberts Rule of Order call for nominations and after nominations are closed there is a vote. Manager Pedersen amended her statement to nominate David Ziegler for president. Manager Koch moved to elect David Ziegler as president by unanimous acclamation. Manager Crafton seconded the motion. <u>Upon a roll call vote, the motion carried 5-0 as follows:</u>

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

ii. Vice President

Manager Crafton nominated Tom Duevel as vice president. Manager Koch nominated himself.

285Upon a roll call vote, there were four votes for Manager Duevel and one vote286for Manager Koch.

Manager	Action
Crafton	Tom Duevel
Duevel	Tom Duevel
Koch	Myself
Pedersen	Manager Duevel
Ziegler	Manager Duevel

288 289 Manager Koch said he thinks the public would be interested to know that he had 290 a series of communications with Mr. Duevel asking if he was interested in 291 running for any of the positions to which he said no, not at this time. Manager 292 Koch said he finds it intriguing that Mr. Duevel would run and vote for himself. 293 294 Treasurer iii. 295 Manager Pedersen nominated Jill Crafton for treasurer. Manager Koch 296 nominated himself. 297 Manager Koch said his understanding is Robert's Rule of Order calls for people 298 to make a statement for or against particular nominations, so he would like to 299 make that statement at this time. Manager Koch said his concern about Manager 300 Crafton is several-fold. He said last year it was proposed to adopt fiscal 301 policies, which have never been adopted before, and Manager Crafton was a 302 member of the District's Accounting and Finance Committee, which he 303 understands never had a meeting, never brought this up, and it was never brought to the attention of the accountants nor to the auditors. 304 305 Manager Koch said it is his understanding that Manager Crafton does not 306 exhibit the professional attitude to be the treasurer. He said he believes that as 307 long as Manager Crafton thinks an auditing or accounting practice and procedure is ok in her mind, she will go with it, whether or not it is a best 308 309 practice or appropriate under accounting rules. Manager Koch referenced the earlier discussion regarding budgets and accounting as an example. Manager 310 Koch said Manager Crafton during a meeting of the Personnel Committee 311 312 stated, "well we will let Manager Koch talk; we will ignore him and boom." He 313 said he does not think that is the attitude wanted in any of the officer roles. 314 Manager Koch said he cannot understand reappointing Manager Crafton. 315 Manager Koch said it is obvious to him that Manager Crafton holds some 316 animus toward him that he believes gets in the way of her making best decisions 317 for the District regardless of the way Manager Koch may be involved. Manager Koch said he thinks Manager Crafton's motion tonight is just another example 318

319320321322	of this and he believes Manager Crafton and other managers basically are retaliating against him under the Whistleblower Act for bringing to the attention various issues with the Open Meeting Law and the Minnesota Data Practices Act.
323 324 325 326 327	Manager Koch said he does not believe Manager Crafton exhibits the character wanted for the treasurer. He said that what particularly troubles him is that there were no meetings of the Audit and Finance Committee. Manager Koch said in fact his understanding is the draft of the last audit was not even circulated to Manager Ziegler to be reviewed before the Board voted on it.
328 329 330 331 332	Manager Crafton said regarding some of the questions tonight about the treasurer's report, what is needed is a spreadsheet to show multiple projects and when the payments come in, because she would not necessarily know those items off the top of her head and instead the managers can reference the data in the spreadsheet.
 333 334 335 336 337 338 339 340 341 342 343 344 345 	Manager Crafton said in reference to her comment about ignoring Manager Koch, she said when something comes before the Board, the Board operates by consensus. She said if the Board has had a vote of 4 to 1 but the item keeps coming back or there keep being objections, she believes that is disrespectful to the four people who voted for something as opposed to one person who did not. Manager Crafton said her comment was in that context, in which the Board has already decided how to move forward on something, so why does that item need to keep being brought up over and over again. She said she does not have any angst for Manager Koch and she has voted for things he has suggested in the past and he has come up with some good ideas, and if that is the case, she votes to support those things. Manager Crafton said she does not understand why Manager Koch thinks she has a grudge against him as she just has a different opinion or perspective and she votes accordingly.
346 347 348	Manager Pedersen asked Manager Koch why he put Manager Crafton on his nomination slate of officers if he has a problem with Manager Crafton being the treasurer.
349 350 351 352 353 354 355 356 357	Manager Koch said he thought keeping people in place for another year would make good sense and efficiency. Manager Koch said he has the recording of the Personnel Committee meeting he mentioned and when Manager Crafton made that statement, also present was Manager Pedersen as well as Administrator Jeffery and neither one objected nor said that is not how we should be doing business. Manager Koch said his expected response by anybody who takes the job seriously is that we will always listen to somebody, we will not ignore him, we will take what that person says and make a decision. Manager Koch said when there are three people that share the same idea he thinks there is a
357 358 359	when there are three people that share the same idea, he thinks there is a question of whether they should be serving positions. Manager Koch reiterated about the Minnesota Whistleblowers Act and for "you" to consider that.

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Upon a roll call vote, there were four votes for Manager Crafton and one vote for Manager Koch.

Manager	Action
Crafton	Myself
Duevel	Manager Crafton
Koch	Myself
Pedersen	Manager Crafton
Ziegler	Manager Crafton

364 iv. Secretary Manager Crafton nominated Dorothy Pedersen. Manager Koch nominated 365 himself. 366 367 Manager Koch noted it says on the discussion for the proposed resolution that 368 the job of the secretary is to maintain the records of the District. He said he finds the records of the District need a lot of work. Manager Koch said he has 369 not seen the secretary undertake any initiatives to adequately maintain the 370 records of the District and only now has he learned the District may or may not 371 have a record book of all the proceedings. He said the secretary has not 372 produced minutes, which the secretary recommends the Board adopt. Manager 373 Koch said according to the decision of this Board several years ago it was 374 375 agreed that drafts of the minutes would be made available either 14 or 10 days 376 from the date of the meeting and that all managers would submit their comments prior to the Board package being put together and that has never 377 been done or enforced. 378 379 Manager Koch said he is willing to make sure the District maintains its records 380 as required by law, make sure the appropriate notices of all meetings are issued, including the fact that notice of all special meetings of the Board of Managers is 381 382 to be mailed eight days prior to the meeting, which to his knowledge has never been done by the Secretary. Manager Koch said he has extensive experience 383 384 maintaining records on behalf of clients for over 40 years, so he believes he is 385 very well positioned to perform the duties of the secretary as outlined in the District's Governance Manual. 386 387 Upon a roll call vote, there were four votes for Manager Pedersen and one vote 388 for Manager Koch. 389

Manager	Action
Crafton	Manger Pedersen
Duevel	Manager Pedersen
Koch	Myself
Pedersen	Myself
Ziegler	Manager Pedersen

391	e.	Adopt	t Resolution 23-007 Appointment of Committee Members
392		i.	Governance
393 394			Manager Koch moved the appointment of President Ziegler and himself to the Governance Committee. The motion died due to lack of a second.
395 396			Manager Crafton moved to nominate Manager Duevel and Manager Ziegler for the Governance Committee. Manager Pedersen seconded the motion.
397 398 399 400 401 402			Manager Koch said he wants to repeat the fact for the public that he communicated with Mr. Duevel about sitting on any committees, etcetera, and whether he wanted to, and he stated in his emails that he felt it was too soon or something like that. Manager Koch said he does not have the exact responses in front of him. Manager Koch said he is not sure why we would be nominating him in that regard.
403 404			Manager Koch moved to amend the motion and strike Manager Duevel for that reason and insert himself. The motion to amend died due to lack of a second.
405 406 407 408			Manager Koch called for a point of order. He said he believes the floor needs to be opened for discussion. Manager Koch said he would like to know why Mr. Duevel has decided to now run or participate contrary to his prior indications to Manager Koch.
409 410 411 412 413 414			Manager Duevel said he does not have the email in front of him but he thinks at the time he said he was still looking at what was going on and he did not have specific preferences at that point. Manager Duevel said part of his reasoning is he has been involved in a number of meetings now and he is formulizing his opinions at this point. He said he did not feel it was necessary to concur with Manager Koch as to what Manager Duevel's desired future actions might be.
415 416 417 418 419			Manager Koch commented he does not know anyone with the experience and training dealing with government documentation, bylaws, policies, etcetera than he does. He said he has to ask himself why he would not be nominated to sit on that committee if it was not for animus and as retaliation for his whistleblower activities.

420	Upon a roll call vote, the motion carried 4-1 as follows:
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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

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ii. Personnel

Manager Koch moved to approve by acclamation himself and Manager Duevel as the members of the Personnel Committee. The motion died due to lack of a second.

Manager Crafton moved appoint Manager Pedersen and herself for the Personnel Committee. Manager Pedersen seconded the motion.

429Manager Koch moved to amend the motion to appoint Manager Pedersen and430Manager Duevel to the Personnel Committee. The motion to amend died due to431lack of a second.

Manager Koch moved to amend the motion to appoint Manager Duevel and Manager Ziegler as members of the Personnel Committee. The motion died due to lack of a second.

Manger Koch said he would like to know what qualifications Manager Pedersen believes she has to sit on the Personnel Committee.

437President Ziegler said the group has heard Manager Pedersen's qualifications438many times at other meetings and they seem adequate but she is free to go439through them again.

440Manager Pedersen summarized her qualifications and more than 30 years of441experience in HR, including a holding a college minor in human resources,442working professionally in human resources for ten years at an employment443agency and working her way up to senior vice president for a subsidiary for444U.S. Bank., among other professional experiences.

445 Manager Koch said he would like to know the dates of her training and
446 employment. Manager Pedersen provided dates. Manager Koch said to
447 Manager Pedersen, "So you're saying that you are a professional HR consultant
448 and you provide professional HR consultancy services." Manager Pedersen said

449	she did not say she does that now but that she has done that in the past and she
450	did have her own HR consulting business. Manager Koch asked her when her
451	last HR consulting business was. Manager Pedersen said up until 1993.
452	Manager Crafton addressed President Ziegler. Manager Koch said he believes
453	he has the floor. President Ziegler said Manager Koch gave the floor to
454	Manager Pedersen. Manager Koch responded that when Manager Pedersen is
455	done answering a question, the floor reverts to him, under the normal Robert's
456	Rules of Order, until he relinquishes it.
457	Manager Koch said he wants to confirm that Manager Pedersen's last
458	job/business as an HR consultant is 1993. He asked Manager Pedersen if she
459	has any current certifications as an HR consultant. She said if he is asking if she
460	belongs to any national organization that has to do with HR the answer is no.
461	Manager Pedersen said she has never questioned Manager Koch's ability as an
462	attorney and at this point she feels as if Manager Koch is harassing her during a
463	meeting where other people are available to see all of this. She said she does not
464	believe there is much she can offer beyond what she has already given all the
465	rest of the people here at the meeting. Manger Koch said if Manager Pedersen is
466	finished, he will continue because he has the floor.
467	Manager Koch said as you know, as I believe you should know, all these
468	meetings are open to the public and the public is entitled to all this information
469	and with respect I am entitled to ask questions of the people asking to be
470	appointed to the Personnel Committee. Manager Koch said he has a bet on what
471	will happen tonight and "you" have resisted engaging a human resources
472	consultant. He said at MAWD there was a presentation about the advantages of
473	having a professional HR consultant. Manager Koch said we need an HR
474	professional who is in the business and has the appropriate certifications or
475	trainings up to date to properly advise us. He asked Manager Pedersen if she is
476	in favor of the District engaging an HR consultant.
477 478	President Ziegler said there is a motion and second on the table and he would like to call the vote. Manager Koch said point of order he has the floor.
479	Mr. Smith stated the Chair runs the meeting. Manager Koch said he has the
480	floor. Mr. Smith announced that President Ziegler is the presiding officer of the
481	meeting. President Ziegler said he believes Manager Koch has had enough time
482	to talk about this item. Manager Koch said no time limits were set. President
483	Ziegler said he is setting a time limit and Manager Koch is done and let us
484	please move on. Manager Koch said he is just glad everyone on this learns how
485	President Ziegler is operating as a president.
486 487	President Ziegler asked for the roll call vote to be called. <u>Upon a roll call vote</u> , the motion carried 4-1 as follows:
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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

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iii. Audit and Finance

491Manager Crafton moved to appoint Tom Duevel and herself to the Audit and Finance492Committee. Manager Pedersen seconded the motion.

493Manager Koch moved to amend the motion to substitute his name for Manager494Crafton's name. The motion to amend died due to lack of a second.

495 Manager Koch said it is his view that the Accounting and Finance Committee should 496 have someone other than the treasurer serving as that committee should serve as a watch 497 dog for the financial operations of the District. He said the fact that the treasurer being 498 on that committee would significantly either actually or impliedly restrict the exercise of 499 independence and judgement by that committee. Manager Koch further noted that 500 Manager Crafton for that reason should not be on that committee and for the other 501 reasons, including her failure to follow on crafting and ultimately the approval of 502 financial policies for the District, agreeing to an audit that stated policies that were 503 never adopted by this District, and basically her view toward budgets and accounting 504 that "it's just estimates," and he believes that her views are in conflict and that we 505 should be having independent individuals other than the treasurer acting as that 506 committee as a safeguard to make sure at least appropriate policies and procedures are 507 in place. Manager Koch said he needs to know what Manager Crafton's background is 508 in accounting.

509Manager Crafton said she went through the MBA program at the Carlson School of510Management with a concentration in accounting and she worked at a law firm staring511out in cash receipting and accounts payable and the like and worked her way up to being512a financial analyst helping departments around the country developing budgets, so she513has had quite a bit of experience with creating budgets and informing people on how514money is being spent.

515Manager Koch asked Manager Crafton if she is a CPA. Manager Crafton said no, she516has her MBA with a concentration in accounting and 22 years of experience working in517accounting.

518Manager Koch asked Manager Crafton if she was ever the treasurer of a law firm.519Manager Crafton said no.

520 Manager Koch asked Manager Crafton if she was ever the controller. Manager Crafton 521 said no, she was an accountant financial analyst. 522 Manager Koch asked when Manager Crafton received her MBA. Manager Crafton said 523 1990. 524 Manager Koch said based on what he just heard he thinks that the people on the Audit 525 and Finance Committee should serve basically as oversight over the actions of the treasurer and having the treasurer on that committee certainly as a voting member 526 would not be a best practice. He said in light of the fact of the failure to follow through 527 on the financial policies of the District and failure to have any meetings of the Audit and 528 529 Finance at all last year, he does not think it is appropriate to appoint Manager Crafton to the Audit and Finance Committee. 530 531 Manager Koch said he has follow-up questions for Mr. Duevel. He said, "So, Mr. 532 Duevel, what is your background in accounting and finance?" Manager Duevel said he 533 has bachelor's degree in business from the Carlson School as an accounting major, he is 534 a non-practicing CPA, and he has worked in accounting and finance for his entire 535 career. Manager Koch asked when Manager Duevel was last employed in some type of 536 accounting function. Manager Duevel said about eight years ago. Manager Koch asked 537 if Manager Duevel had any experience in governmental accounting standards. Manager Duevel said not directly. Manager Koch said that is all the questions he has. 538 539 Manager Koch said he certainly believes that Mr. Duevel probably has more 540 qualifications to sit on this committee than others and probably slightly more than 541 himself. Manager Koch described his accounting and finance experience. 542 Manager Koch moved to amend the motion to delete Manager Crafton and substitute President Ziegler on the Audit and Finance Committee. The motion died due to lack of 543 544 a second. 545 Upon a roll call vote, the motion carried 4-1 as follows: 546

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

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Manager Koch requested a five-minute recess. At 9:35 p.m. President Ziegler declared a five-minute recess. At 9:40 p.m. President Ziegler reconvened the meeting.

551 f. Consideration of the Formation of an IT Committee

- 552Administrator Jeffery shared his screen to show the resolutions that Manager Koch553drafted. Manager Koch moved to adopt the resolutions set forth in the document554presented on the screen. Manager Koch described his concerns with security control and555the District's lack of a disaster response plan.
- 556Manager Duevel said based on his knowledge of this organization and what he has557heard and seen of other organizations, that while IT is important and is changing all the558time, the District has consultants that are dealing with cutting edge technology and559while he thinks the District should be considering IT, he does not think it rises to the560level of requiring a special committee to be evaluating it.
- 561Manager Koch said every company he knows of either has an IT committee or an562information technology officer. He said he believes it is a best management practice to563have an information technology committee to guide the policy so the Board can decide564as to the IT components of its business.
- 565Manager Crafton commented she sees this as micromanaging and she trusts staff to566know what they need. Manager Pedersen concurred with Manager Crafton. Manager567Koch said to Manager Crafton that she has no idea whether she should trust them or not.568He said they either do not know enough or they know a sufficient amount, but we do not569know that.
- 570Manager Koch said it takes time and money whether sourcing computers is done in571house or out of house because it takes time no matter what. He said it is a red herring to572say it costs more money to source computers through an IT consultant. Manager Koch573said no one is contradicting him by saying somebody has IT experience, training,574Microsoft certifications and based on what he heard, nobody knows nothing about how575the system should be working and whether there is a problem, and it is our job to find576out.
- 577Manager Koch directed his comment to Manager Pedersen, saying if people have no578training they are running around in the dark, trying to search for a light switch and they579do not even know where the light switch is. He said if we are not going to have IT then580let us get rid of your Personnel Committee, because they do not need micromanaging.581Manager Koch said Mr. Jeffery can do IT; Mr. Jeffery can do personnel. He said we582could get rid of the Governance Committee and have Mr. Smith be the expert on that.583Manager Koch said your logic is faulty to a fault.
- 584 Manager Koch said if the Board does not approve this, he hopes the District never has a
 585 hack and never has a disaster on its hands. He said as of today, the document
 586 management is subpar.
- **587** The motion died due to lack of a second.
- 588

g. Adopt Resolution 23-008 Authorizing the District Administrator to Solicit 589 **Proposals for Professional Services** 590 591 Administrator Jeffery reminded the Board that item 9A – Manager Koch's memo on HR 592 - was moved to be part of this item. Manager Koch moved the adoption of Resolution 23-008 with the following 593 594 modifications: in the first line, after the word adoption, insert "which motion was", and 595 in the Now therefore paragraph, the last sentence after consulting services add 596 bookkeeping, recording services, IT, and HR. The motion died due to lack of a second. 597 Manager Pedersen moved to adopt Resolution 23-008 as written. Manager Crafton 598 seconded the motion. Manager Koch moved to amend the motion to amend the 599 proposed resolution that the Administrator prepare and submit to the Board for its 600 review and approval, and to add after consulting services: bookkeeping, recording 601 services, IT, and HR. The motion to amend died due to lack of a second. 602 Manager Koch moved to amend the motion to amend the resolution to insert "which 603 motion was" after the word "adoption" and before the word "seconded" in the first 604 sentence and to insert in the last line of the Now therefore paragraph the words "to the Board for its review and approval of" and then continue with requests all the way 605 606 through accounting services, bookkeeping, and recording services. The motion died due **607** to lack of a second. 608 Manager Koch moved to amend the motion to amend the resolution to insert "which 609 motion was" after the word "adoption" and before the word "seconded" on the first line 610 and to insert the words "to the Board for its review and approval" at the beginning of 611 the third line of the Now therefore clause. President Ziegler seconded the motion, noting he understands this motion to be non-substantial changes and instead just clarifying the 612 613 motion. Administrator Jeffery said one of the proposed changes is substantial because Manager Koch is asking it to be brought back to the Board and the other proposed 614 change is not substantial. 615 616 Manager Crafton said she does not understand why this needs to be brought back. She 617 said she thinks it is appropriate as it stands. Manager Koch said we do not know exactly 618 what the proposal is and what we are going to be requesting. He said typically the 619 proposal would include a detailed list of what you are requesting a proposal on. He said 620 he does not know what we are looking for and he does not what to vote on something if he does not know exactly what we are looking for. 621 622 Manager Koch said what the Board has done in the past was totally inadequate. He said in his experience you would never get another Board to approve a blanket like this. 623 624 Manager Koch said he also wants this coming back because he wants to know what the circulation method is. He said the prior methodology for circulating and asking for 625 proposals for legal was totally inadequate and accounting was not much better and nor 626 was auditing. Manager Koch said the requests can be written up and provided to the 627 628 Board to decide if they are adequate or not.

629 Upon a roll call vote, the motion to amend failed 1-4 as follows:

Manager	Action
Crafton	No
Duevel	No
Koch	Yes
Pedersen	No
Ziegler	No

Upon a roll call vote, the motion to adopt Resolution 23-008 as written carried 4-1 as follows:

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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

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h. Adopt Resolution 23-009 Appointing Citizen Advisory Committee Members

Administrator Jeffery announced the District received an application for a student CAC member late last night, and he forwarded that application to the managers this afternoon and he encourages adding that applicant to the new applicant list, bringing the total new applicants to five. He said there are nine returning members.

641 Manager Duevel moved to adopt Resolution 23-009 Appointing Citizen Advisory
642 Committee Members, including the student applicant. Manager Pedersen seconded the motion.

- 644Manager Koch commented that previously the Board received a map of where in the645watershed the applicants reside, so the Board could decide if the applicants adequately646represent the District's various subwatersheds, but he did not receive that. Manager647Koch said he has questions as to whether a minor can actually be appointed to a648statutory position without some statutory authority to do that. He said he has doubts as649to the legalities of appointing a minor and concerns with having two people from the
- 650 same household as it is overweighting unless they cast one vote. Manager Koch said

- 651allowing two votes from one household is not appropriate and we should not be652appointing two individuals from one household.
- 653 Manager Koch moved to amend the motion to delete Louise Rudford and strike
 654 Savannah Larson from the appointments. He said the youth member could participate as
 655 an adjunct member. The motion to amend died due to lack of a second.
- 656Ms. Torkelson said the CAC considered these points and decided that because the657CAC's decisions lead to a motion that the Board of Managers would ultimately decide
- 658 to act on or not, and if both members of the household attend the meetings and have the
- 659 information, then each member could make intelligent, independent decisions.
- 660 <u>Upon a roll call vote, the motion carried 4-0 with one abstention as follows:</u>

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Pass
Pedersen	Yes
Ziegler	Yes

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i. Adopt Resolution 23-013 Appointing Technical Advisory Committee Members

Manager Koch moved to adopt Resolution 23-013 with the following changes: after the word "moved" insert the words "the adoption of the following resolution," which and Manager _____ seconded to appoint the following individuals to the Technical Advisory Committee. Manager Ziegler seconded the motion.

669 Upon a roll call vote, the motion to amend carried 5-0 as follows:

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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Yes
Pedersen	Yes
Ziegler	Yes

673j. Adopt Resolution 23-010 Extending the Agreement with Abdo through the6742022 Audit Cycle

Administrator Jeffery said the way the agreement was drafted at the appointment, the agreement ended December 31, 2022. He said the resolution and agreement in front of the Board are to extend the contract through this audit cycle with the knowledge that the District is going out for a request for proposals for an auditor for the following two-year cycle. Administrator Jeffery said there is an engagement letter attached to it, which is only intended to show the scope of services they are providing and legal has advised him not to sign the engagement letter but to use the agreement drafted by legal for that purpose.

- 683 Manager Koch moved to adopt Resolution 23-010 with the following amendments, in
 684 the first line, insert the words, "which motion was" and in the Now therefore clause
 685 delete "the attached." Manager Ziegler seconded the motion.
- 686 Upon a roll call vote, the motion carried 5-0 as follows:
 - ManagerActionCraftonYesDuevelYesKochYesPedersenYesZieglerYes

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k. Adopt Resolution 23-011 Updating the Permit Deposit and Fee Schedule

Administrator Jeffery explained the proposed updated permit fee deposit and fee schedule comports with the District's rules as currently drafted. He said it sets forward the same fee schedule already set forward with the exception of places like a parking lot reconstruction where the level of review required was not that great, but it was charged the same deposit and fee as a commercial building or a large development. Administrator Jeffery stated the proposed change is to reduce that fee from \$3,000 to \$1,000.

697 Manager Koch moved to adopt resolution 23-011 as presented with the modifications to
698 the permit fee schedule deposit and rate schedule that he provided to Administrator
699 Jeffery, which includes changes to clarify and not to change what the fees are.

700 701	Administrator Jeffery displayed a version of the resolution showing Manager Koch's proposed changes.
702	Mr. Smith said legal counsel has had time to review Manager Koch's proposed changes.
703	Mr. Smith making changes to the language is within the Board's discretion and the
704	proposed changes are generally not substantive and are to clarify. Mr. Smith said he does
705	not know that in the experience of staff or the engineer administering the fee schedule
706	that there has been confusion, so he does not know that there were problems that exist
707	that needed addressing. He pointed out the one proposed change that would be
708	substantive, regarding about the single-family property and he does not think that change
709	is what is intended. Mr. Smith said if staff or engineer have examples of confusion where
710	these changes are solving the problem, that would be instructive.
711	Manager Koch said if his proposed insertion of the word "existing" causes confusion that
712	he would amend his motion to delete that word. He said whether or not people had
713	confusion, when he read this it was not clear to him exactly how this would be processed
714	and he thinks it is important the District can point to the letter if there is a dispute about
715	how to calculate it. The motion died due to lack of a second.
716 717 718 719 720	Manager Pedersen moved to adopt Resolution 23-011 Updating Permit Deposit and Fee Schedule, as written. Manager Crafton seconded the motion. Manager Koch said he thinks the clarifications are appropriate and a best practice and without the clarifications the Board should not approve this motion. <u>Upon a roll call vote, the motion carried 4-1 as follows:</u>

Manager	Action
Crafton	Yes
Duevel	Yes
Koch	No
Pedersen	Yes
Ziegler	Yes

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8. Discussion Items

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[No items].

9. Manager Reports

727	Manager Koch said he it is his position the District needs an HR professional.
728 729 730 731 732 733 734 735 736 737 738 739 740 741	Manager Koch said regarding old business he has noticed it does not seem the items of old business are being tracked and being brought back such as: the status of the PRAP, the schedule for workshops, IT, the review of the minutes, an inquiry regarding the indoor air quality and HVAC, the CAC and dealing with the steep slope issues and the Minnesota Environmental Rights Act issues that the Board referred to staff, an agreement that staff was going to come back to the Board with nomenclature for permitting numbers, ledger of funds due from other governments, the November credit card charges, posting the MAWD materials online, a work plan for education and outreach, rules revisions for tree plans and street sweeping, accounting procedures, holding back fees or amounts for documentation and setting that number, the lack of a policy on retainage, a follow up on Duck Lake, the weed issues on Lotus Lake and Mitchell Lake, what could be done at Noble Springs regarding purchasing property or easements, remote versus inperson District meetings, reviewing the February financials, the plan for arrangements and air filtration for when the District returns to in-person meetings, the possible job share for an administrative assistant.
742	Manager Koch said using staff time to try to chase down computer systems and HR has costs.
743 744 745	Manager Koch asked if the Board could get an annual evaluation of current and past projects because he wants to know how the projects with the new technology are working, so the Board has data to evaluate regarding using that technology again.
746	Manager Koch said he is a strong believer in work plans for everyone.
747 748	Manager Koch said he does not know why his per diem is not being processed and he wants staff to check into it and fix it.
749 750	Manager Koch said he submitted a multitude of comments on the website and to-date he has not gotten any responses as to his comments with suggested changes.
751 752	Manager Koch said he assumes when we review the 2022 financials we will be looking at any impact on the 2023 budget. Administrator Jeffery said yes.
753 754 755	Manager Koch said the Minnesota Department of Administration puts on multiple seminars and webinars on the Minnesota Data Practices Act and the Open Meeting Law. He said he recommends people attend those, particularly new staff or managers.
756 757 758 759 760 761 762 763	Manager Duevel said with the new legislative session starting up and all the money rolling round St. Paul, does it impact anything the District is doing that requires looking at things a little bit differently than the District may have in the past. Administrator Jeffery said the Day of the Legislature is coming up in February and he will be attending that. President Ziegler said he plans to attend as well. Administrator Jeffery reported the has not been a decision on how the grant dollars will be passed through. Manager Duevel said the Board has raised the topic of land acquisition and grants and he wonders if that is something the District should be digging into harder.

764 765 766 767 768	Manager Crafton said there are some resolutions the District is trying to support like the salt/chloride bill and trying to get the limited liability inserted into law and getting the cap lifted on the watershed districts that are in greater Minnesota areas where the property values are not as high and to apply a certain percentage instead of the cap.	
	10. Administrator Reports	
769 770 771 772 773	Administrator Jeffery said at the February workshop he will have the workshop schedule for review and discussion. He reported he and Manager Crafton met with Barr staff and Barr will be bringing a scope for the Board's consideration. Administrator Jeffery reported staff met with the Lotus Lake Association to talk about treatment this year and take their comments.	
	11. Legal Counsel Reports	
774 775 776	Mr. Smith said he thinks the Board is up to speed with the state of the Spring Valley Friends litigation. He said it is still sitting with the Board of Appeals and the Eden Prairie trial has been postponed to the spring.	
777 778 779 780	Mr. Smith said at a future meeting when there is more time, he will discuss with the Board the continuing interpretation of the Minnesota Supreme Court's decision in the Circle Pines vs. Anoka County case about watershed manager appointments.	
	12. Upcoming Board Topics	
781 782	a. Tentative Workshop Schedule	
	13. Upcoming Events	
783	• RPBCWD Workshop – January 19, 2023, 7:00 p.m.	
784	• RPBCWD Volunteer Recognition Event – January 20, 2023	
785	• Chanhassen Feb Fest – February 4, 2023	
786	• RPBCWD – Lake Associations Summit – February 21, 2023	
787	Riley Purgatory Summit – TBD	
788 789 790 791	Manager Koch suggested staff notice the RPBCWD Lake Association Summit as a Board meeting.	

14. Adjournment

792 793 Manager Pedersen moved to adjourn the meeting. Manager Crafton seconded the motion. <u>Upon a</u> roll call vote, the motion carried 4-0 with one abstention as follows:

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Manager	Action
Crafton	Yes
Duevel	Yes
Koch	Abstain
Pedersen	Yes
Ziegler	Yes

